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6 7	Carole Migden, Friends of Carole Migden Committee, and Re-Elect Senator Carole Migden Committee	
8	UNITED STATES	DISTRICT COURT
9	EASTERN DISTRIC	CT OF CALIFORNIA
10	CAROLE MIGDEN, et al.,	) No.: 2:08-CV-00486-EFB
11	Plaintiffs,	DECLARATION OF CAROLE MIGDEN IN SUPPORT OF PLAINTIFFS' MOTION
12	vs.	) FOR PRELIMINARY INJUNCTION
13	CALIFORNIA FAIR POLITICAL PRACTICES COMMISSION, et al.,	) Hearing: )
14	Defendants.	Date: April 16, 2008 Time: 10:00 a.m.
15		) Crtrm.: 25
16 17		(The Honorable Edmund F. Brennan)
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24 25 26	DECLARATION OF CAROLE MIGDEN IN SUPPORT OF	

- NO. 2:08-CV-00486-EFB

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## <u>DECLARATION OF CAROLE MIGDEN</u>

- I, Carole Migden, declare under penalty of perjury as follows:
- 1. I am a resident and registered voter of the City and County of San Francisco, California. I am an incumbent Senator of the State of California representing the 3rd Senate District, which encompasses Marin County and parts of the City and County of San Francisco and Sonoma County. My current term of office ends in December 2008. I am running for re-election and am seeking the nomination of the Democratic Party in the statewide primary election scheduled for June 3, 2008. Prior to becoming a state Senator, I served on the State Board of Equalization from 2002 through 2004, and I represented San Francisco in the State Assembly from 1996 through 2002. I am very familiar with the voters and issues in my district, and know first-hand what it takes to run a successful campaign for state office in my district.
- 2. It was not necessary for my 2000 State Assembly re-election committee to spend all of its funds in connection with the November 2000 general election. At that same election, however, the voters passed Proposition 34 which, among other things, imposes contribution limits on state candidates who run for office after January 1, 2001. It can be harder to raise funds under a contribution limit, or to amass left over funds from prior election efforts. Proposition 34 allowed candidates to retain whatever funds they had on hand as of December 2000, and to use them in a future election for state office even though the funds were raised before the advent of contribution limits. As a result, I knew that the funds I had on hand in the Assembly Committee as of December 2000 might be especially valuable were I to find myself in a contested state election sometime in the future. Because I wanted to retain those funds for use in a future election, in early 2001, I directed my campaign treasurer, Roger Sanders, to set aside \$900,000 of the Assembly Committee's funds and move them to a separate interest bearing account that we could tap for use in a future election. He subsequently assured me that he had done so. For purposes of public disclosure we initially continued to report those funds on my Assembly Committee campaign reports, although I did not intend to use them in any way for that committee.
- 3. I did not use my pre-Proposition 34 funds when I ran for State Board of Equalization in 2002 largely because the Democratic primary election for that seat was uncontested. I

also did not use my pre-Proposition 34 funds during my initial successful bid for a state Senate seat in 2004. Beginning in 2003, we reported the pre-Proposition 34 funds on the campaign reports I filed in connection with my Senate 2004 Committee so that the public could keep track of the funds while I held that office. However, I did not spend any of the money on that 2004 election and the money remained in a separate interest-bearing account until 2006.

- 4. In late October 2006, I transferred approximately \$350,000 of those preProposition 34 funds from the separate interest-bearing account to my Senate 2008 Committee
  checking account. At the time I did not know that there was any legal impediment to transferring the
  funds because I did not know or suspect that the FPPC would consider those funds surplus. I am
  unaware of any other candidate with pre-Proposition 34 funds who has been told not to use those funds
  on another election campaign.
- 5. In the spring of 2007, I transferred the remaining balance of pre-Proposition 34 funds from the separate interest-bearing account to my regular Senate 2004 Committee checking account. That balance of pre-Proposition 34 funds in my Senate 2004 Committee account is now \$647,000. I intended to transfer those pre-Proposition 34 funds to my Senate 2008 Committee on an as-needed basis and would have done so had I not received the FPPC's October 29, 2007 letter ordering me to refrain from transferring those funds or otherwise spending them on my upcoming primary election.
- 6. The committee that I established for the 2008 Senate election, "Re-Elect Senator Carole Migden," currently has a balance of approximately \$150,035.34 available for the June primary election. If I could transfer the \$647,000 in pre-Proposition 34 funds that I have in my Senate 2004 Committee to my 2008 Committee for use in the primary election, I would have more than four times the amount I currently have to engage in communications with the voters in my district. These funds would make a tremendous difference in how I conduct my campaign.
- 7. Three well-known challengers have announced that they intend to challenge me in the June primary election. Voter registration in the 3rd Senate District leans heavily democratic, making the June primary the critical race in the election cycle. Given the crowded field, it is essential that I have the resources to communicate with voters from San Francisco to Sonoma. If I could use the

pre-Proposition 34 funds in my 2004 Committee for this election, I would spend the funds on, among other things, campaign mail, events, cable television and radio advertisements, and get-out-the-vote activities. Some of these activities, such as producing the mailings and securing time on radio, must begin as soon as possible, and certainly no later than early April, in order to reach voters before absentee ballots are mailed. If I do not have access to those funds, then instead of planning my direct mail activities, I will be planning and appearing at additional fundraising events to secure the funds necessary to effectively communicate with my constituents. Given the contested nature of my race and the number of other very important races occurring this year, including the presidential campaign, I can say with confidence that I will not be able to make up in fundraising over the next two months anywhere near the \$647,000 that I already have accumulated but cannot use.

The campaign is already under way, and it is essential for campaign planning 8. purposes that I know as soon as possible whether I can use my pre-Proposition 34 funds. My access to these funds will dictate many of the strategy decisions I make and whether I spend the next weeks fundraising or campaigning. If I am not able to use the pre-Proposition 34 funds in my 2004 Senate Committee, my ability to communicate with the voters in my district and secure their votes in the June primary will be severely hindered.

I declare under penalty of perjury, under the laws of the State of California, that the foregoing is true and correct and that this declaration was executed on March

AN Francisco, California.

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DECLARATION OF CAROLE MIGDEN IN SUPPORT OF PLAINTIFFS' MOTION FOR PRELIMINARY INJUNCTION - NO. 2:08-CV-00486-EFB

## 1 PROOF OF SERVICE 2 I, the undersigned, declare under penalty of perjury that: 3 I am a citizen of the United States, over the age of 18, and not a party to the within 4 cause or action. My business address is 201 Dolores Avenue, San Leandro, CA 94577. 5 On March 7, 2008, I served a true copy of the following document(s): Declaration of Carole Migden in Support of 6 Plaintiffs' Motion for Preliminary Injunction 7 on the following party(ies) in said action: 8 Scott Hallabrin, General Counsel Attorneys for Defendants 9 Lawrence T. Woodlock, Scnior Commission Counsel Fair Political Practices Commission 10 428 "J" Street, Suite 620 11 Sacramento, CA 95814-2329 Phone: (916) 322-5660 Fax: (916) 327-2026 12 Email: shallabrin@fppc.ca.gov Email: lwoodlock@fppc.ca.gov 13 14 BY UNITED STATES MAIL: By enclosing the document(s) in a sealed envelope or package addressed to the person(s) at the address above and 15 depositing the sealed envelope with the United States Postal Service, with 16 the postage fully prepaid. 17 Placing the envelope for collection and mailing, following our ordinary business practices. I am readily familiar with the businesses' practice for 18 collecting and processing correspondence for mailing. On the same day that correspondence is placed for collection and mailing, it is deposited in 19 the ordinary course of business with the United States Postal Service, located in San Leandro, California, in a sealed envelope with postage fully 20 prepaid. 21 BY OVERNIGHT DELIVERY: By enclosing the document(s) in an envelope $\boxtimes$ 22 or package provided by an overnight delivery carrier and addressed to the persons at the addresses listed. I placed the envelope or package for collection and 23 overnight delivery at an office or a regularly utilized drop box of the overnight delivery carrier. 24 BY MESSENGER SERVICE: By placing the document(s) in an envelope or 25 package addressed to the persons at the addresses listed and providing them to a professional messenger service for service. 26

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1 2	BY FACSIMILE TRANSMISSION: By faxing the document(s) to the persons at the fax numbers listed based on an agreement of the parties to accept service by fax transmission. No error was reported by the fax machine used. A copy of the	
3	fax transmission is maintained in our files.	
4	BY EMAIL TRANSMISSION: By emailing the document(s) to the persons at	
5	the email addresses listed based on a court order or an agreement of the parties to accept service by email. No electronic message or other indication that the transmission was unsuccessful was received within a reasonable time after the	
6	transmission.	
7	I declare, under penalty of perjury, that the foregoing is true and correct. Executed on	
8	March 7, 2008, in San Leandro, California.	
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10	Wristen Spider	
11	Kristeli Silidei	
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